

Message Text

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DRAFTED BY IO/UNP:RAPECK:EK

APPROVED BY P:PCHABIB

IO:SWLEWIS

NEA:ALATHERTON, JR.

S/S:RPERITO

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FM SECSTATE WASHDC

TO USDEL SECRETARY IMMEDIATE

C O N F I D E N T I A L STATE 290696 TOSEC 310184

E.O. 11652: GDS

TAGS:PFOR, UN, IS

SUBJECT:BRIEFING MEMORANDUM: UNDOF RENEWAL

FOR THE SECRETARY THROUGH P-HABIB FROM IO-LEWIS

1. A HITCH HAS DEVELOPED IN THE RENEWAL OF UNDOF, SCHEDULED FOR SECURITY COUNCIL CONSIDERATION ON MONDAY, NOVEMBER 29. THE NON-ALIGNED WANT TO ADD TO THE STANDARD RENEWAL RESOLUTION (ATTACHMENT 1) NEW PREAMBULAR LANGUAGE (ATTACHMENT 2) DRAWN FROM THE SECRETARY-GENERAL'S REPORT ON UNDOF. THE NEW LANGUAGE IS A FAIRLY STRAIGHTFORWARD STATEMENT RELATING TO THE NEED FOR RAPID PROGRESS AND THE DANGERS OF STALEMATE. THE NON-ALIGNED PROBABLY WERE INSPIRED IN THEIR MOVE BY SYRIA IN ORDER TO PRESERVE THE PRINCIPLE THAT EXTENSIONS OF UNDOF ARE BASICALLY POLITICAL, NOT TECHNICAL.

2. ISRAELI AMBASSADOR HERZOG INITIALLY TOLD ILLUECA WHO, AS COUNCIL PRESIDENT, IS BROKERING THE RESOLUTION, HE THOUGHT THE CHANGES WOULD BE UNACCEPTABLE TO HIS GOVERNMENT. JERUSALEM HAS NOW CONFIRMED HIS JUDGMENT.
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THIS IS A REAFFIRMATION OF ISRAEL'S TRADITIONAL POSITION

THAT PEACEKEEPING FORCE RENEWALS SHOULD BE ROUTINE AND NOT SUBJECT TO POLITICAL BARGAINING.

3. YOU WILL RECALL THAT A SIMILAR SITUATION AROSE DURING CONSULTATIONS LEADING UP TO THE UNEF RENEWAL LAST MONTH. EGYPT ATTEMPTED TO INSERT LANGUAGE FROM THE SYG'S REPORT AND IN ADDITION SUGGESTED LANGUAGE CALLING ON THE SYG TO REPORT TO THE SECURITY COUNCIL AFTER SIX MONTHS, RATHER

THAN A YEAR. WHILE ACCEEDING TO MOST OF THE SYG REPORT LANGUAGE, THE ISRAELIS SUCCEEDED IN KNOCKING OUT THE REFERENCE TO A REPORT "AFTER SIX MONTHS." HOWEVER, THEY DID AGREE TO THE SC PRESIDENT READING A STATEMENT TO THE EFFECT THAT THE SYG COULD REPORT TO THE COUNCIL BEFORE THE UNEF MANDATE EXPIRED IF HE THOUGHT IT APPROPRIATE TO DO SO.

4. THE FACT THAT THIS INITIATIVE HAS COME FROM THE NON-ALIGNED, NOT THE SYRIANS, MAKES IT SOMEWHAT EASIER FOR ISRAEL'S OBJECTIONS TO BE TAKEN INTO ACCOUNT WITHOUT SYRIA BACKING DOWN. WE EXPECT THAT IN THE END THE ISRAELIS WILL BE WILLING TO ACCEPT LANGUAGE SIMILAR TO THAT INCORPORATED IN THE RECENT UNEF RENEWAL RESOLUTION. THERE IS NEVERTHELESS A POSSIBILITY THAT THEIR ATTITUDE MAY HAVE HARDENED AS A RESULT OF THEIR ANGER OVER THE SC CONSENSUS STATEMENT ON THE OCCUPIED TERRITORIES, AND THAT THEY WILL REFUSE TO ACCEPT ANY CHANGES FROM THE PREVIOUS RESOLUTION. AT THIS STAGE, WE INTEND TO STAY OUT OF THE MIDDLE AND LET THE ISRAELIS NEGOTIATE.

5. DRAFTED BY-IO/UNP:RAPECK; APPROVED BY-P:PCHABIB;
CLEARED BY-IO-SWLEWIS; NEA-ALATHERTON, JR.

ATTACHMENT 1 - DRAFT RESOLUTION

THE SECURITY COUNCIL,

HAVING CONSIDERED THE REPORT OF THE SECRETARY-GENERAL
ON THE UNITED NATIONS DISENGAGEMENT OBSERVER FORCE,
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HAVING NOTED THE EFFORTS MADE TO ESTABLISH A DURABLE
AND JUST PEACE IN THE MIDDLE EAST AREA AND THE
DEVELOPMENTS IN THE SITUATION IN THE AREA,

EXPRESSING CONCERN OVER THE PREVAILING STATE OF
TENSION IN THE AREA,

DECIDES:

(A) TO CALL UPON THE PARTIES CONCERNED TO IMPLEMENT
IMMEDIATELY SECURITY COUNCIL RESOLUTION 338 (1973);

(B) TO RENEW THE MANDATE OF THE UNITED NATIONS
DISENGAGEMENT OBSERVER FORCE FOR ANOTHER PERIOD OF SIX
MONTHS;

(C) TO REQUEST THE SECRETARY-GENERAL TO SUBMIT AT THE
END OF THIS PERIOD A REPORT ON THE DEVELOPMENTS IN THE
SITUATION AND THE MEASURES TAKEN TO IMPLEMENT SECURITY
COUNCIL RESOLUTION 338 (1973).

ATTACHMENT 2 - NON-ALIGNED PROPOSED LANGUAGE

1. REPLACE "DEVELOPMENTS IN THE SITUATION IN THE AREA"
IN SECOND PREAMBULAR PARA WITH: "...URGENT NEED TO
CONTINUE AND INTENSIFY SUCH EFFORTS."

2. ADDED FINAL PREAMBULAR PARAGRAPH: "NOTING FURTHER THE
SYG'S VIEW THAT 'DESPITE THE PRESENT QUIET IN THE ISRAEL-
SYRIA SECTOR, THERE CAN BE NO QUESTION THAT THE SITUATION
IN THE MIDDLE EAST WILL REMAIN UNSTABLE AND POTENTIALLY
DANGEROUS UNLESS REAL PROGRESS CAN BE MADE TOWARDS A JUST
AND LASTING SETTLEMENT OF THE PROBLEM IN ALL ITS ASPECTS.
THE DISENGAGEMENT AGREEMENT, AS SPECIFICALLY INDICATED IN
ITS PARAGRAPH H, IS NOT A PEACE AGREEMENT BUT ONLY A
STEP FORWARD TOWARDS A JUST AND DURABLE PEACE ON THE BASIS
OF SECURITY COUNCIL RESOLUTION 338 (1973). IT IS OBVI-
OUSLY IMPORTANT, THEREFORE, THAT RENEWED EFFORTS BE MADE
TO RESUME THE NEGOTIATING PROCESS.'"

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